

IFES Quarterly Report: April 1 – June 30, 2005

Indonesia: Post Election Program

Consortium for Elections and Political Process Strengthening/IFES
Associate Cooperative Agreement Number: DGC-A-00-05-00027-00
Under Leader/Associate Cooperative Agreement No. DGC-A-00-01-00004-00
Project Period: April 1, 2005 – March 30, 2007

Total Budget: \$300,000 Expenses Recorded to Date: \$1,129

BACKGROUND

The new CEPPS/IFES Post Election Program, "Supporting Key Democratic Reforms through Targeted Assistance to DPD Members and Parties in the DPR and DPRDs," aims to support a moderate, stable, and productive Indonesia. Specifically, the program is intended to assist Regional Representative Council (DPD) members make the transition to an evolving political system resulting from recent constitutional amendment in 2003. The current program is designed to address a prioritized list of areas where IFES can make an impact, both in the immediate and long-term, in supporting these key democratic reforms. IFES will work closely with and through Indonesian organizations, as well as directly with DPD members in each of four pilot provinces, bearing in mind that its assistance will have the greatest impact if implemented in cooperation with other assistance providers. Program activities will focus on encouraging effective constituency outreach, increasing the skill set within the DPD, and enhancing the effectiveness of the DPD as a legislative body by providing research support on key issues of concern to the chamber.

MAJOR ACTIVITIES THIS QUARTER

Supporting Key Democratic Reforms through Targeted Assistance to DPD Members

Encouraging Effective Constituency Outreach

IFES program support delivered significant inputs toward the program objective of developing the representative function of the newly-created DPD and enhancing its role as a key check and balance within the Indonesian political system. During this initial quarter, IFES undertook preparatory activities in support of its twenty-two month post election

program, including initial observations conducted over the April-June 2005 period. Major activities and results include:

1. Observation of DPD Needs

IFES became better acquainted with the needs and challenges facing the DPD through a series of meetings and interactions with relevant stakeholders. These discussions sought to ascertain the challenges and expectations of the DPD as a new body composed of individuals new to the mechanics of government.

- The IFES Acting Chief of Party and Senior Project Officer (SPO) met with other donor and supporting agencies to gather information on their programs and support to the DPD in early April. From this coordination, IFES became familiar with a World Bank program with similar goals but different methodology in Eastern Indonesia.
- The IFES SPO attended a workshop conducted by International IDEA for DPD members in late April. From this observation, IFES gained a clearer understanding of issues of major concern to the DPD members.
- During the visit of an IFES Electoral Expert to Jakarta in early June, IFES conducted a number of consultative meetings with the DPD Vice Chairman and DPD members.

2. Selection of Target Regions

IFES explored available resources in potential pilot provinces in order to identify the target regions in which program implementation would take place.

- The SPO conducted research on the religious, ethnic, environment, economic and natural resource characteristics of potential target provinces.
- IFES selected North Sumatra, West Sumatra, West Kalimantan, and East Kalimantan as the target provinces for this program.
- 3. Research and Selection of Partner Local Research Organizations

IFES conducted research to identify appropriate Indonesian partner organizations to produce provincial constituent inventories for the DPD.

- The SPO initiated a search for partner organizations by reviewing profiles of organizations from the four selected provinces and checking with other resources.
- IFES selected four local partner organizations to conduct the constituent survey: Pusaka Indonesia in North Sumatra, Jemari Sakato in West Sumatra, Gemawan in West Kalimantan, and YBML in East Kalimantan.

- During the visit of the Electoral Expert in early June, discussions were conducted with each organization and a Terms of Reference was constructed outlining the constituent output expected (See Attached).
- A session was scheduled for July 4th for partner organizations to meet to discuss the methodology of the constituent inventory exercise.
- 4. Organization of a Joint Strategic Planning Session with IIDEA

In coordination with International IDEA, IFES agreed to support a strategic planning session for DPD members in order to ascertain the needs and expectations of the DPD.

- The SPO met with IIDEA over the period to discuss IFES' role in jointly supporting a strategic planning workshop for DPD members.
- IIDEA and IFES identified the service provider to help facilitate the strategic planning workshop and established the date of August 25-27th for the event.

ANTICIPATED MAJOR ACTIVITIES IN THE NEXT QUARTER

- A joint planning and organizational session to lay the groundwork for production of constituent inventories by local survey research organizations will be conducted on July 4th.
- IFES will support and monitor the constituency inventory preparation by local research partners.
- IFES will prepare the groundwork for the formal presentation of the constituency inventory to the DPD and for small scale pilot constituency meetings to encourage communication between DPD members and identified constituent groups.
- IFES will support IIDEA in its preparation and conduct of the DPD strategic planning workshop scheduled for August 25-27th.
- IFES will analyze the outcome and discussions from the strategic planning workshop to identify next steps in supporting the legislative research and communication needs of the DPD.
- IFES will explore continued collaboration with IIDEA, specifically joint support of workshops involving DPD members and regional government representatives to strengthen regional links.

Attachment

PROJECT TERMS OF REFERENCE

IDENTIFYING CONSTITUENCY GROUPS IN PROVINCES TO ENHANCE OUTREACH CAPACITY OF DPD MEMBERS

June 2005

Background

The Regional Representative Council (*Dewan Perwakilan Daerah* or DPD) was established as a second national parliamentary chamber through revisions to the 1945 Constitution of the Republic of Indonesia adopted in 2001. The DPD is defined by the Law on the Structure and Composition of Elected Assemblies (UU 22/2003 or *Susduk*, approved in July 2003) as a state institution representing the regions. Although the DPD has a very limited role in the legislative process, the DPD is intended to represent regional interests in many areas of importance to the decentralization process and regional autonomy.

Members of DPD were elected individually and directly by Indonesian voters in General Elections held in April 2004. DPD candidates were not nominated or officially supported by political parties. DPD candidates organized their election campaigns through various networks of supporters and through broad voter contact through the mass media. Once elected, DPD members represent all the citizens of their province, and need assistance to effectively reach and communicate with all their constituents.

General Purpose, Timeframe, and Geographic Scope

IFES proposes to conduct a research survey and DPD constituency outreach program in four 'pilot project' provinces: North Sumatera, West Sumatera, West Kalimantan and East Kalimantan. The time line is from July 1st to September 30th, 2005. The purpose of this program is to enhance the ability of DPD members in those four provinces to communicate and interact with constituent groups in their province in a comprehensive and efficient manner. This program can then serve as a model for similar research surveys and outreach programs in other provinces.

Focus of Research Component

The first step in the program is to identify and catalog the main constituent groups within each respective province through an objective research survey. The survey is intended to provide an 'inventory' of civil society in the broadest sense. These civil society elements include (but are not limited to) all relatively significant organizations, associations and groups formed to promote:

- Economic interests (such as provincial and local business clubs, chambers of commerce or chapters of professional or industry associations);
- Civic, community, village or neighborhood development;
- Political advocacy (including political reform, women's rights, environmental/ ecological protection, news media independence, human rights, etc.);
- Religious and ethnic identity and appreciation;
- Educational advancement;
- Cultural, artistic or leisure activities.

Although the above list of examples includes groups organized for political advocacy, the purpose of this research survey is to go beyond the obvious list of activist NGOs. The survey is specifically intended to include identification of groups otherwise unfamiliar with or unlikely to engage in political advocacy. It is hoped that the survey will help introduce DPD members to groups they might not otherwise know about, to facilitate communication with such groups, and to encourage such groups to recognize their rights and interests in engaging in a dialogue with their DPD representatives.

Research Product

The 'inventory' of constituent groups within each province should include identification of:

- Name, purpose (areas of interest) and general activities of each group;
- Names and information about each group's leadership;
- Schedule of regular meetings of leadership and/or members; and
- Contact information.

The information gained from the 'inventory' should be consolidated into (at least) six durable 'loose-leaf' binders: one each for the DPD members, IFES and the research organization conducting the research survey. Each binder should contain the relevant information gained from the survey organized in two formats, categorized both by:

- 1) geographic area, and
- 2) type/purpose of organization.

Implementation of Research Component

Local research organizations in each of the four provinces will receive a sub-grant to plan and organize the research survey effort within their province, including the utilization of local partners throughout the province. The 'inventory' of constituent groups within each province is an objective, factual research effort. Research efforts should be directed to information gathering. This project is not intended to provide a qualitative assessment or analysis of civil society in the province or of any particular groups' reputation or capacity.

Research organizations should seek all information from government or private sources that is available to the public regarding the existence and operations of organizations and groups in the province. In addition to use of local partners, research organizations will need to conduct some field work. Also, each research organization is obligated to contact the DPD members from their province during the DPD's July recess and request a meeting to advise and consult DPD members regarding their research activity.

IFES intends to invite a representative from each research organization from the four provinces to a meeting in Jakarta by the end of August (about two-thirds of the way through the research projects) to report on their progress and 'compare notes' about how to conduct the research and to organize the information.

Financial and Operational Accountability

Each research organization working on this project for IFES will be required to observe all IFES and USAID standards for budgeting and financial accountability.

In addition to the final product, each research organization will submit to IFES both a brief weekly report during the research period regarding progress on the project and a final project report.

Submission of Proposal

IFES request the designated research organizations to submit a proposal for this project, with plan (including time line) and budget, by June 17, 2005.